

# 2018 PLANNING ANNUAL REPORT

#### **PLANNING COMMISSION:**

# 1. Membership

| MEMBER             | TITLE       | TERM EXPIRES |
|--------------------|-------------|--------------|
| JANAE FEAR         | Secretary   | 06-30-2021   |
| FRANCIS LIVINGSTON | Vice Chair  | 06-30-2021   |
| DANIEL LAW         | Council Rep | 11-09-2020   |
| BRAD KIRKLAND      |             | 06-30-2020   |
| WILLIAM WASCHER    | Chair       | 06-30-2021   |
| THOMAS TAYLOR      |             | 06-30-2020   |
| TARA JENKINS       |             | 06-30-2019   |
| JAKE ADAMS         |             | 06-30-2019   |
| MATT LAFFERTY      |             | 06-30-2019   |

#### 2. Attendance

|      | Wascher    | Adams | Fear | Collison | Cook | Law    | Livingston | Taylor | Kirkland | Lafferty | Jenkins |
|------|------------|-------|------|----------|------|--------|------------|--------|----------|----------|---------|
| Jan  | Χ          | X     | Х    |          |      |        | Χ          | Х      | Χ        |          |         |
| Feb  | Χ          | X     | Х    |          |      | Χ      | Χ          |        |          |          | Х       |
| Mar  | Χ          | X     |      |          |      |        | Χ          | Х      | X        |          |         |
| Apr  |            | X     | Х    |          |      | Χ      | Χ          | Х      | Χ        |          | Х       |
| May  | Χ          | X     | Х    |          |      | Χ      | Χ          | Х      | Χ        |          | Х       |
| Jun  | No Meeting |       |      |          |      |        |            |        |          |          |         |
| Jul  |            |       |      |          |      | No Mee | ting       |        |          |          |         |
| Aug  | Χ          | X     | Χ    |          |      | Χ      | Χ          | Х      | Χ        | Χ        |         |
| Sept | No Meeting |       |      |          |      |        |            |        |          |          |         |
| Oct  | Χ          |       | Х    |          |      |        | Χ          | Х      | Χ        | Χ        |         |
| Nov  | Χ          | Χ     | Х    |          |      | Χ      |            | Х      | Χ        | Χ        | Χ       |
| Dec  | Χ          |       | Х    |          |      | Χ      | Χ          | Х      |          | Χ        | Х       |

X = present

## 3. Meetings

Planning Commission meetings are held the 4th Monday of each month, except as noted at 6:30 p.m.

| <b>Meeting Date</b> | Agenda Items   |
|---------------------|--|
| January 22          | 2017 Planning Commission Annual Report   |
|                     | Discussion - Draft ordinance language for Medical Marihuana Facilities     Licensing   |
| February 26         | <ul> <li>ZBA request to review section 26-19 of the sign ordinance and consider returning to former five foot clearance from the right-of-way</li> <li>Presentation by Paula Givens, attorney with Cannabis Legal Group</li> <li>Discussion - Draft ordinance language for Medical Marihuana Facilities Licensing</li> </ul> |
| March 26            | <ul> <li>Public Hearing - Sign ordinance amendment, section 26-19</li> <li>Discussion - Draft ordinance language for Medical Marihuana Facilities<br/>Licensing</li> </ul>   |

| Meeting Date | Agenda Items  |
|--------------|---|
| April 23     | Discussion - Draft ordinance language for Medical Marihuana Facilities  |
|              | Licensing   |
| 14 20        | Discussion - Master Plan Update   |
| May 29       | Public Hearing - Medical Marihuana Ordinance  |
| June 25      | Canceled due to lack of agenda items  |
| July 23      | Canceled due to lack of agenda items  |
| August 27    | Site Plan – Dave Wakeland is requesting site plan approval for a drive through     The street of the street o |
|              | <ul><li>pharmacy at 417 W. Main Street</li><li>Election of Officers</li></ul>   |
|              |   |
|              | <ul> <li>ZBA request to review and potentially revise of prohibition of pole signs.</li> <li>ZBA request to review and potentially revise specific sign standards as it</li> </ul>  |
|              | relates to business centers.  |
|              | <ul> <li>ZBA request to review and potentially create a section within the Sign section</li> </ul>  |
|              | that details powers, duties and variance criteria.  |
| September 24 | Canceled due to lack of agenda items  |
| October 22   | <ul> <li>Review of Proposed Amendments to Chapter 26 – Sign Ordinance and provide</li> </ul>  |
|              | edits   |
|              | <ul> <li>Appointment of Four Planning Commissioners to the Master Plan Sub-</li> </ul>  |
|              | committee   |
|              | • Discussion of Sec 38-197 (11) (6), Sec 38-217(4), Sec 38-242 (9) (6), Sec 38-267  |
|              | (10)(6), Sec 38-292 (11). Review of buffer zone requirements for provisioning   |
|              | centers   |
|              | • Discussion on Sec. 393 and 38-292 (4). Outdoor storage height and screening   |
|              | requirements  |
| November 26  | Review of Proposed Amendments to Chapter 26 – Sign Ordinance - provided   |
|              | edits   |
|              | Review of Proposed Amendments to Chapter 38 – Zoning Ordinance buffer   |
|              | zone requirements for medical marihuana businesses Sec 38-197, Sec 38-217,  |
|              | Sec 38-242, Sec 38-267, Sec 38-292 - provided edits   |
|              | • Review of Proposed Amendments to Chapter 38 – Zoning Ordinance industrial   |
|              | outdoor storage screening Sec. 38-292, Sec. 38-312, Sec. 38-393 and 38-389 -  |
|              | reviewed  |
|              | <ul> <li>Review of Proposed Amendments to Chapter 38 – Zoning Ordinance amateur<br/>radio antenna regulations Sec. 97-379 - reviewed</li> </ul>   |
|              | <ul> <li>Appointment of a Fourth Planning Commissioners to the Master Plan Sub-</li> </ul>  |
|              | committee   |
| December 10  | Review of Proposed Amendments to Chapter 38 – Zoning Ordinance buffer   |
|              | zone requirements for medical marihuana businesses Sec 38-197, Sec 38-217,  |
|              | Sec 38-242, Sec 38-267, Sec 38-292 - set a public hearing for January meeting   |
|              | • Review of Proposed Amendments to Chapter 38 – Zoning Ordinance industrial   |
|              | outdoor storage screening Sec. 38-292, Sec. 38-312, Sec. 38-393 and 38-389 –  |
|              | set a public hearing for January meeting  |
|              | Review of Proposed Amendments to Chapter 38 – Zoning Ordinance amateur  |
|              | radio antenna regulations Sec. 38-379 -provided edits and set a public hearing  |
|              | for January meeting   |
|              | Planning Commission discussion and possible recommendation to City Council  |
|              | on a Recreational Marijuana Facility Moratorium – this agenda item was  |
|              | motioned by City Council – recommended moratorium   |

#### 3. Master Plan Review

At their meeting August 6<sup>th</sup>, 2018, the Owosso City Council approved the professional service agreement for the Master Plan Update between the City and CIB Planning, Inc. of Fenton, Michigan.

The following 4 members of Planning Commission were appointed to the Master Plan Subcommittee:

| JANAE FEAR         |
|--------------------|
| FRANCIS LIVINGSTON |
| THOMAS TAYLOR      |
| JAKE ADAMS         |

The Master Plan kick off meeting was held on Wednesday, October 24<sup>th</sup>. The consultants and the City Manager, Assistance City Manager and Main Street Manager met to discuss the process and held a tour of the City. The Master Plan Subcommittee later joined the conversation which included discussing the process, current city vision statement, city priorities, public engagement, and identifying priorities on a city map.

City Staff has some goal setting work to do with various Boards and hopes to work with the consultants to kick off focus group meetings in February.

#### 4. Zoning Ordinance Amendments

#### a. Zoning ordinance:

| Section        | Amendment/Addition   | Status    |
|----------------|--|-----------|
| Section 16.5   | Amendment – Medical marihuana  | Approved  |
| Section 38-5   |  |           |
| Section 38-217 |  |           |
| Section 38-242 |  |           |
| Section 38-267 |  |           |
| Section 38-292 |  |           |
| Section 26-19  | Amendment - Sign ordinance five foot clearance from the right-of-way | Approved  |
| Chapter 26     | Amendments to sign ordinance   | Next Step |
|                |  | Public    |
|                |  | Hearing   |
| Section 38-197 | Amendments to buffer zone requirements for medical                   | Next Step |
| Section 38-217 | marihuana businesses   | Public    |
| Section 38-242 |  | Hearing   |
| Section 38-267 |  |           |
| Section 38-292 |  |           |
| Section 38-292 | Amendments industrial outdoor storage screening                      | Next Step |
| Section 38-312 |  | Public    |
| Section 38-393 |  | Hearing   |
| Section 38-389 |  |           |
| Section 38-379 | Addition of amateur radio antenna regulations Sec. 38-               | Next Step |
|                | 379  | Public    |
|                |  | Hearing   |

# b. Rezoning Requests:

None requested in 2018

## **ZONING BOARD OF APPEALS**

# 1. Membership:

| MEMBER              | TITLE   | TERM EXPIRES |
|---------------------|---|--------------|
| RANDY HORTON        | Chair   | 6-20-2020    |
| THOMAS TAYLOR       | THOMAS TAYLOR PC Representative               |              |
| CHRISTOPHER EVELETH | Vice Chair Council Representative  11-14-2022 |              |
| KENT TELESZ         |   | 6-30-2019    |
| MATTHEW GRUBB       | Secretary                                     | 6-30-2021    |
| JOHN HORVATH        | Alternate                                     | 6-30-2019    |
| VACANT              | Alternate                                     |              |

#### 2. Attendance

|      | Horton     | Eveleth    | Taylor | Telesz     | Jozwiak | Horvath | Grubb |
|------|------------|------------|--------|------------|---------|---------|-------|
| Jan  |            | No Meeting |        |            |         |         |       |
| Feb  | X          | X          |        |            | Χ       | Χ       | Χ     |
| Mar  |            |            |        | No Meeting | 3       |         |       |
| Apr  |            |            |        | No Meeting | J.      |         |       |
| May  | No Meeting |            |        |            |         |         |       |
| Jun  | X          |            | Χ      |            |         | Χ       |       |
| Jul  |            |            |        | No Meeting | 7       |         |       |
| Aug  | X          |            |        | X          |         |         | Χ     |
| Sept | X          |            |        | Х          |         | Χ       | Χ     |
| Oct  | Х          |            | Х      |            |         |         | Х     |
| Nov  | No Meeting |            |        |            |         |         |       |
| Dec  | No Meeting |            |        |            |         |         |       |

X = present

# 3. Meetings:

Zoning Board of Appeals meetings are held the 3rd Tuesday of each month, except as noted at 9:30 a.m.

| <b>Meeting Date</b> | Agenda Items  |
|---------------------|---|
| January 16          | Canceled due to lack of agenda items  |
| February 20         | 640 N. Shiawassee Street is seeking a dimensional variance to waive the setback requirement of 10' from the right-of-way in order to install a new sign on the exiting pole and foundation - Approved |
| March 20            | Canceled due to lack of agenda items  |
| April 17            | Canceled due to lack of agenda items  |
| May 15              | Canceled due to lack of agenda items  |
| June 19             | 114 W. Main Street is appeal staff decision that LED lights are signage – ZBA decision LED lights were not signage  |

| Meeting Date | Agenda Items  |  |  |  |  |
|--------------|---|--|--|--|--|
| July 17      | Canceled due to lack of agenda items  |  |  |  |  |
| August 21    | <ul> <li>427 W. Main Street is seeking a variance from Article XII. B-4 General Business Districts, Section 38-268, (4) b. which states Business in the character of a drive-in or open front store, subject to the following conditions: Access points shall be located at least sixty (60) feet from the intersection of any two (2) streets. – Approved</li> <li>503 S. Shiawassee Street is seeking a variance from Chapter 26 – Signs, Article IV. General Provisions, Sec. 26-18 Prohibited signs which states the following signs are prohibited in all districts: (9) Pylon or pole signs not provided for in this chapter – Approved</li> <li>Interpretation requested of Sec. 26-21 Specific sign standards. Footnotes to the Sign Dimensional Standards and Regulations Table (b). – Sent to Planning</li> </ul>   |  |  |  |  |
| September 18 | <ul> <li>Commission</li> <li>804 W. Oliver Street seeking variances from Sec. 38-379 (1) where the accessory building is structurally attached to a main building, it shall be subject to, and must conform to, all regulations of this chapter applicable to main building. Section 38-351 states that a structure within the R-1 zoning district shall have a minimum side yard setback of 8 feet, a minimum rear yard setback of 35 feet and maximum lot coverage of 25% - All Approved</li> <li>215 Oakwood Ave seeking variances from Section 38-393 (3) states that fences and hedges in front yards that function as exterior side yards must follow front yard restrictions unless the fence or hedge is installed or planted at least nineteen (19) feet back from the right-of-way line or follows the building line of the nearest legal structure. All such fences and hedges must meet clear vision requirements for streets, driveways, and sidewalks and (2) states front yard fences or hedges must be less than fifty (50) percent solid, impervious, or of an obscuring nature above a height of thirty (30) inches above the curb or centerline of the street, and not exceed four (4) feet in total height. – All Approved</li> <li>620 Lee Street seeking variances from Sec. 38-379 (4) states no detached accessory building shall be located closer than ten (10) feet to any main building nor shall it be located closer than three (3) feet to any side or rear lot line Approved</li> </ul> |  |  |  |  |
| October 16   | Baker College seeking multiple variances for signage – All Approved   |  |  |  |  |
| November 20  | Canceled due to lack of agenda items  |  |  |  |  |
| December 18  | Canceled due to lack of agenda items  |  |  |  |  |

#### **TRAINING**

- City Staff attended the Michigan Association of Planning conference
- Assistance City Manager attended a MEDC Pro-forma Training
- Assistance City Manager completed the RRC Best Practices online training
- MSU Extension Restrictions on Zoning Authority document was provided to PC members in December 2018

### **JOINT MEETINGS**

# **REDEVELOPMENT READY COMMUNITIES:**

|  | Report of Findings | Progress Report  |                            |
|--|--------------------|------------------|----------------------------|
| Criteria                                 | August 1, 2017     | October 1, 2018* |                            |
| Best Practice 1.1: The Plans             | 7 (4843) 1) 2017   | 000000. 1, 2010  |                            |
| The governing body has                   |                    |                  |                            |
| adopted a master plan in the             |                    |                  |                            |
| past five years.                         | N                  | N                | Currently working on       |
| The governing body has                   | 14                 | 11               | Carrently Working on       |
| adopted a downtown plan.                 | N                  | N                | Currently working on       |
| The governing body has                   | 14                 | 114              | Carrently Working on       |
| adopted a corridor plan.                 |                    |                  |                            |
| The governing body has                   |                    |                  |                            |
| adopted a capital improvements           |                    |                  |                            |
| plan.                                    | N                  | N                | Will January 2019          |
| Best Practice 1.2: Public                |                    |                  | , y <u></u>                |
| Participation                            |                    |                  |                            |
| The community has a public               |                    |                  |                            |
| participation plan for engaging a        |                    |                  |                            |
| diverse set of community                 |                    |                  |                            |
| stakeholders.                            | N                  | Υ                |                            |
| The community demonstrates               |                    |                  |                            |
| that public participation efforts        |                    |                  |                            |
| go beyond the basic methods.             | Υ                  | Υ                |                            |
| The community shares                     |                    |                  |                            |
| outcomes of public participation         |                    |                  |                            |
| processes.                               | N                  | Υ                |                            |
| Best Practice 2.1: Zoning                |                    |                  |                            |
| Regulations                              |                    | T                | 1                          |
| The governing body has                   |                    |                  |                            |
| adopted a zoning ordinance               |                    |                  |                            |
| that aligns with the goals of the        |                    |                  |                            |
| current master plan.                     | N                  | N                | Will occur after MP update |
| The zoning ordinance provides            |                    |                  |                            |
| for areas of concentrated                |                    |                  |                            |
| development in appropriate               |                    |                  |                            |
| locations and encourages the             |                    |                  |                            |
| type and form of development             | N                  | N.               | NACH                       |
| desired.                                 | N                  | N                | Will occur after MP update |
| The zoning ordinance includes            |                    |                  |                            |
| flexible zoning tools to                 |                    |                  |                            |
| encourage development and redevelopment. | Υ                  | Υ                |                            |
| The zoning ordinance allows for          | T                  | T                |                            |
| a variety of housing options.            | Υ                  | Υ                |                            |
| The zoning ordinance includes            | 1                  | 1                |                            |
| standards to improve non -               |                    |                  |                            |
| motorized transportation.                | N                  | N                | Will occur after MP update |
| The zoning ordinance includes            |                    |                  | acca. area in apade        |
| flexible parking requirements.           | N                  | N                | Will occur after MP update |
| The zoning ordinance includes            |                    |                  |                            |
| standards for green                      |                    |                  |                            |
| infrastructure.                          | N                  | N                | Will occur after MP update |
| The zoning ordinance is user -           |                    |                  |                            |
| friendly.                                | N                  | N                | Will occur after MP update |

# **Best Practice 3.1: Development Review Policy and Procedures**

The community identifies training needs and tracks attendance of the governing body, boards, commissions and

| Review Policy and Procedures   |    |   |                            |
|--|----|---|----------------------------|
| The zoning ordinance articulates   |    |   |                            |
| a thorough site plan review  |    |   |                            |
| process.   | Υ  | Υ |                            |
| The community has a qualified  |    |   |                            |
| intake professional.   | Υ  | Υ |                            |
| The community defines and  |    |   |                            |
| offers conceptual site plan  |    |   |                            |
| review meetings for applicants.  | N  | N | Completed and on website   |
| The community encourages a   |    |   | Compressed and on treasure |
| developer to seek input from   |    |   |                            |
| neighboring residents and  |    |   |                            |
| businesses at the onset of the   |    |   |                            |
| application process.   | N  | Υ |                            |
|  | IV | T |                            |
| The appropriate departments  |    |   |                            |
| engage in joint site plan  | V  | V |                            |
| reviews.   | Υ  | Υ |                            |
| The community has a clearly  |    |   |                            |
| documented internal staff  |    |   | Implemented BS&A           |
| review policy.   | N  | N | tracking                   |
| The community promptly acts  |    |   | Implemented BS&A           |
| on development requests.   | N  | N | tracking                   |
| The community has a method to  |    |   | Implemented BS&A           |
| track development projects.  | N  | N | tracking                   |
| The community annually   |    |   |                            |
| reviews the successes and  |    |   |                            |
| challenges with the site plan  |    |   |                            |
| review and approval  |    |   |                            |
| procedures.  | N  | N |                            |
| Best Practice 3.2: Guide to  |    |   | •                          |
| Development  |    |   |                            |
| The community maintains an   |    |   |                            |
| online guide to development  |    |   |                            |
| that explains policies,  |    |   |                            |
| procedures and steps to obtain   |    |   |                            |
| approvals.   | N  | N | Completed and on website   |
| The community annually   |    |   | ,                          |
| reviews the fee schedule.  | N  | Υ | Completed and on website   |
| Best Practice 4.1: Recruitment   | •• |   | 25piecea ana on website    |
| and Orientation  |    |   |                            |
| The community sets   |    |   |                            |
| expectations for board and   |    |   |                            |
| I  | N  | N | Currently working on       |
| commission positions.  | N  | N | Currently working on       |
| The community provides   |    |   |                            |
| orientation packets to all   |    |   |                            |
| appointed and elected  |    |   |                            |
| members of development   |    |   |                            |
| related boards and   |    |   | Will work on after Board   |
| commissions.   | N  | N | expectations               |
| Best Practice 4.2: Education   |    |   |                            |
| and Training   |    |   | 1                          |
| The community has a dedicated  |    |   |                            |
| source of funding for training.  | Υ  | Υ |                            |
| The second secon |    |   |                            |

| staff.   |   |   |
|--|---|---|
| The community encourages the governing body, boards, commissions and staff to attend |   |   |
| trainings.   | Υ | Υ |
| The community shares   |   |   |
| information between the  |   |   |
| governing body, boards,  |   |   |
| commissions and staff.   | N | N |
| Best Practice 5.1:   | _ |   |
| Redevelopment Ready Sites  |   |   |

| The community identifies and     |   |  |
|----------------------------------|---|--|
| prioritizes redevelopment sites. | N   | N  |
| The community gathers            |   |  |
| preliminary background           |   |  |
| information for prioritized      |   |  |
| redevelopment sites.             | N   | N  |
| The community has                |   |  |
| development a vision for the     |   |  |
| priority redevelopment sites.    | N   | N  |
| The community identifies         |   |  |
| available resources and          |   |  |
| incentives for prioritized       |   |  |
| redevelopment sites.             | N   | N  |
| A property information package   |   |  |
| for the prioritized              |   |  |
| redevelopment site(s) is         |   |  |
| assembled.                       | N   | N  |
| Prioritized redevelopment sites  |   |  |
| are actively marketed.           | N   | N  |
|                                  | prioritizes redevelopment sites. The community gathers preliminary background information for prioritized redevelopment sites. The community has development a vision for the priority redevelopment sites. The community identifies available resources and incentives for prioritized redevelopment sites. A property information package for the prioritized redevelopment site(s) is assembled. Prioritized redevelopment sites | prioritizes redevelopment sites.  The community gathers preliminary background information for prioritized redevelopment sites.  The community has development a vision for the priority redevelopment sites.  The community identifies available resources and incentives for prioritized redevelopment sites.  A property information package for the prioritized redevelopment site(s) is assembled.  Prioritized redevelopment sites |

# Best Practice 6.1: Economic Development Strategy

| The community has approved |   |   |
|----------------------------|---|---|
| an economic development    |   |   |
| strategy.                  | N | N |
| The community annually     |   |   |
| reviews the economic       |   |   |
| development strategy.      | N | N |

# Best Practice 6.2: Marketing and Promotion

| una i romotion                |   |   |
|-------------------------------|---|---|
| The community has developed a |   |   |
| marketing strategy.           | N | N |
| The community has an updated, |   |   |
| user -friendly municipal      |   |   |
| website.                      | N | N |

<sup>\*</sup>Status as of October Quarterly Review

Staff is actively working on items on the above list.

Will occur with MP update